# San Antonio Water System

Water and Wastewater Impact Fee Update

Capital Improvements Plan and Proposed Impact Fees October 13, 2010





#### **Overview**

## **Land Use Assumptions Review**

#### **Capital Improvement Plan**

#### **Draft Impact Fees**

- Maximum Calculated Impact Fees
- Rate Credit





## **Background**

- Impact fees are a one-time payment made by new development at time of connection
- Impact fees facilitate growth by funding system expansions
- Impact fees are assessed by many utilities in Texas, including several of the largest:
  - Houston

Fort Worth

Austin

Arlington

- El Paso
- SAWS has been charging impact fees since 1990





## Background (Cont.)

- Impact fees are designed to recover the cost of capital improvements needed to serve new development
  - Costs allowed by State law include:
    - Construction contract price
    - Surveying and engineering fees
    - Land acquisition costs
    - Interest charges on bonds payable only by impact fee proceeds to finance construction
  - Must be based on adopted Land Use Assumptions Plan and adopted Capital Improvements Plan





## Impact Fee Review Process

#### **Basic Concepts**

- Existing customers do not subsidize new customers
- New customers do not subsidize existing customers
- Texas Local Gov't Code 395 mandates that:
  - Impact fees pay for capital costs only
  - All other costs are covered by rates and service fees
- Projections of demand are based on adopted population projections and utility demand historical experience
- Demand is projected assuming typical weather years





## Impact Fee Review Process

#### Basic Concepts (Continued)

- Existing customers do not subsidize new customers
  - The value of existing infrastructure with capacity available to serve projected new development from 2010 to 2020 is included in impact fee calculations
  - Future water delivery and wastewater projects (excluding water supply projects) designed to serve new development will be funded with cash from impact fees when available





## Capital Improvements Plan (CIP) Financial Assumptions

- Existing Infrastructure
  - 35% cash funded
  - 65% debt funded
  - Interest expense is included in impact fee
- Water Delivery Future CIP cash funded
- Water Supply Future CIP debt funded (interest not included)
- Wastewater Future CIP
  - MRSO debt funded (interest not included)
  - All other projects cash funded





## **Types of Impact Fees**

Water Flow



Water System Development



Water Supply



Wastewater Collection

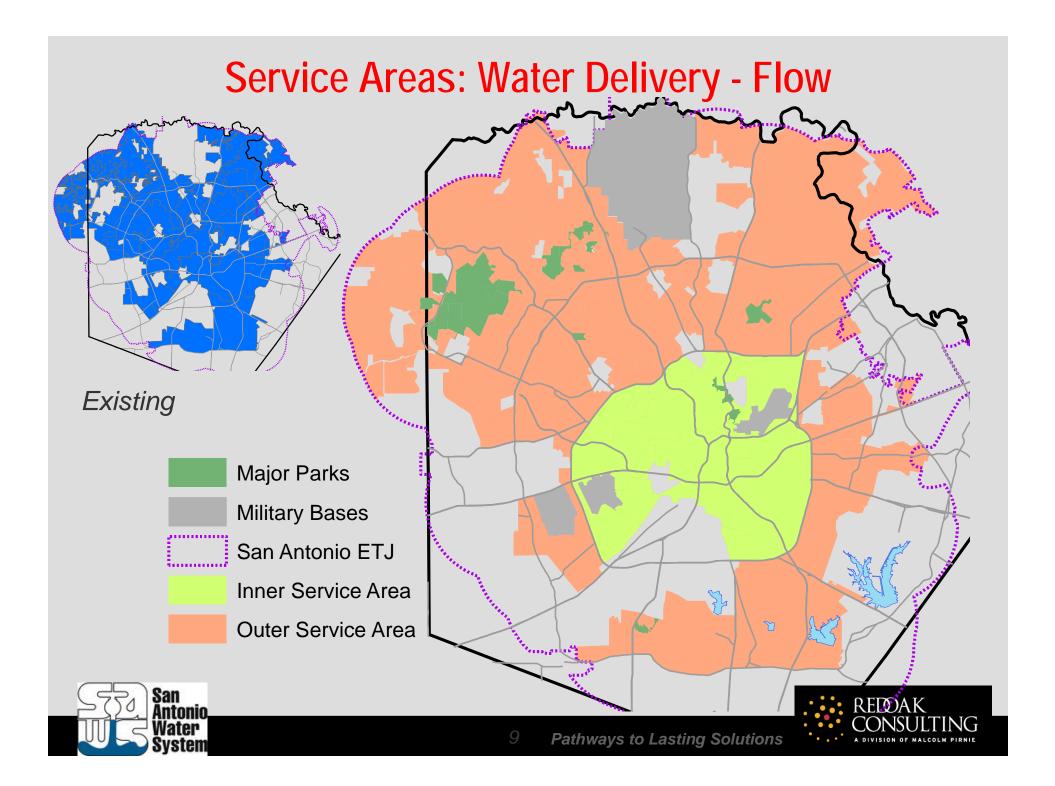


Wastewater Treatment

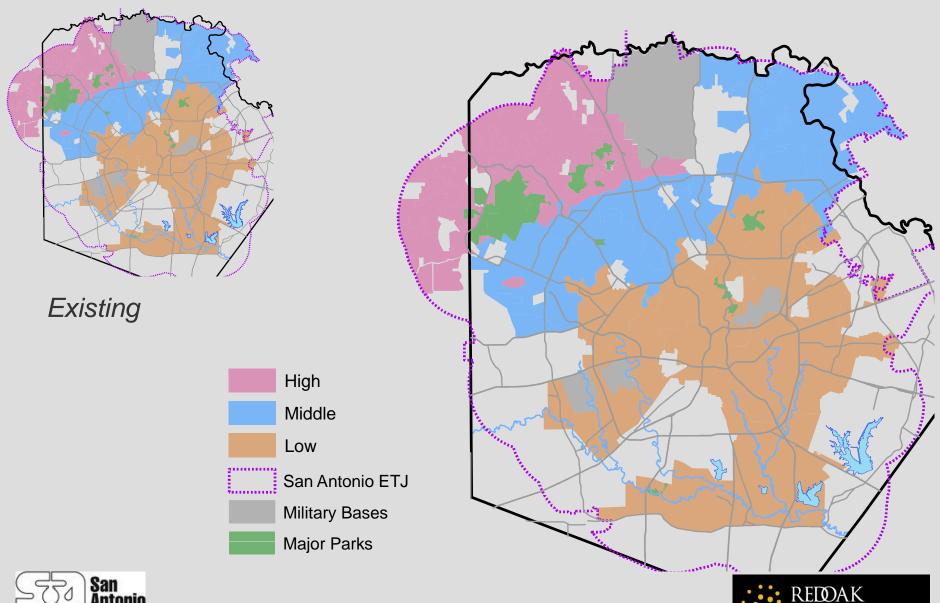




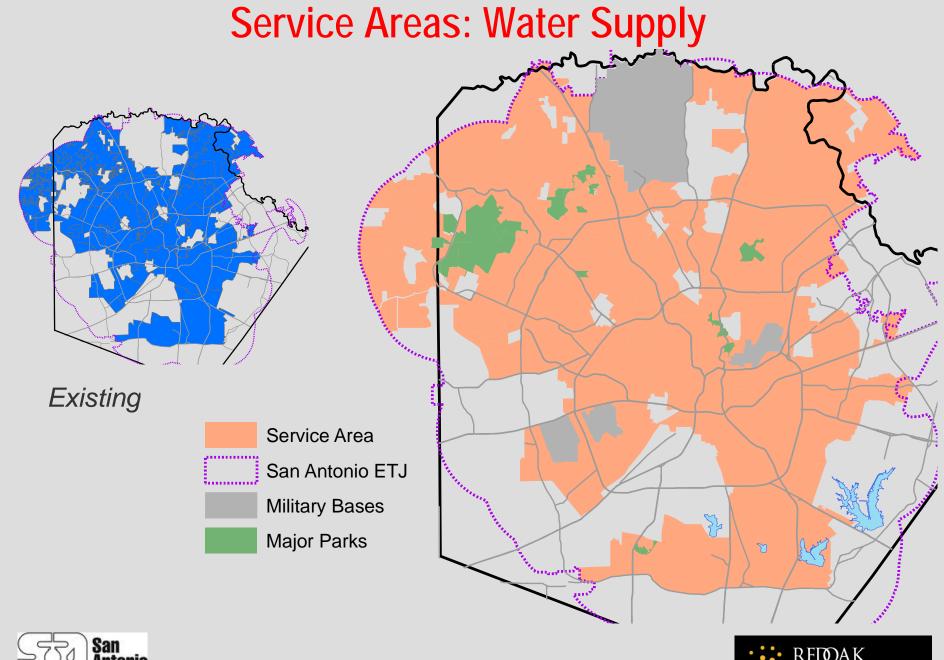




### Service Areas: Water Delivery – System Development



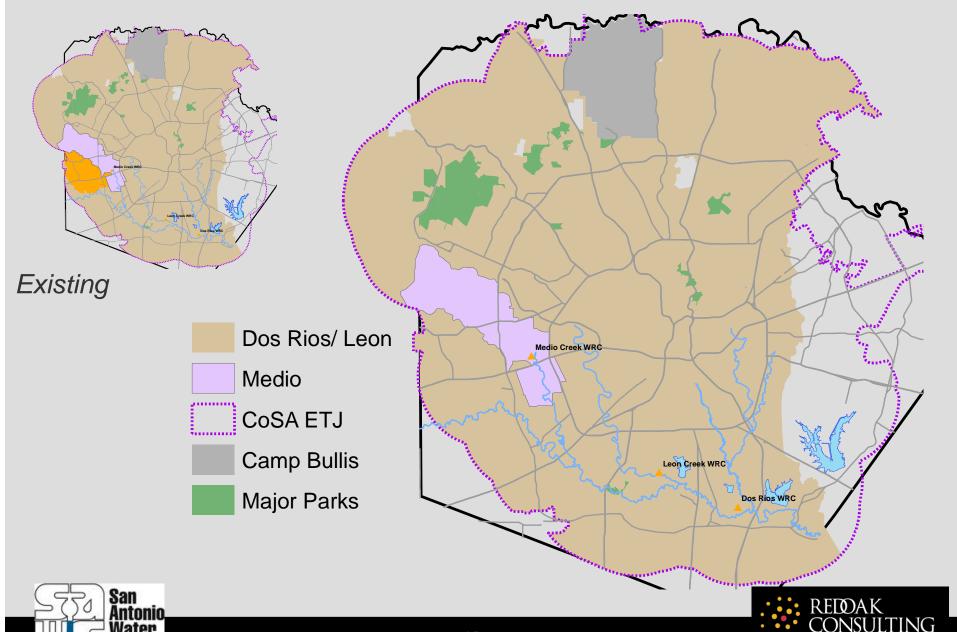




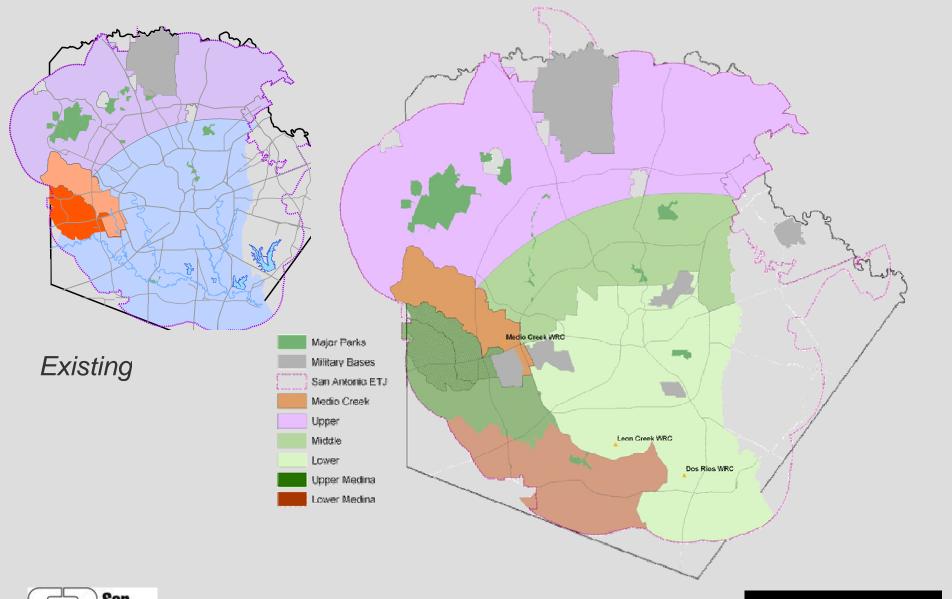




#### **Service Areas: Wastewater Treatment**



#### **Service Areas: Wastewater Collection**







## Land Use Assumptions Plan

Projected Growth: 2011 - 2020

- New Water EDUs 80,343
- New Wastewater EDUs 107,223





### WATER DELIVERY CIP

## Flow System Development





## **WATER DELIVERY - FLOW**

**Distribution Mains** 





#### Water Flow

#### Distribution Mains - Impact Fee Eligible Capacity

Service Area	Value of Existing Capacity	Value of New CIP Capacity	Total Value of Existing and New CIP Capacity	Total Value of Eligible Study Period Capacity
TOTAL	\$ 603,237,641	\$ 150,955,749	\$ 754,193,390	\$ 124,060,310





## Water Flow - Proposed

#### Distribution Mains - Impact Fee Eligible Capacity

Service Area	Valı	ue of Existing Capacity	ue of New CIP Capacity	Exis	tal Value of ting and New IP Capacity	Eli	tal Value of gible Study iod Capacity
Inside 410	\$	223,006,792	\$ 11,648,000	\$	234,654,792	\$	7,658,952
Outside 410		380,230,849	139,307,749		519,538,597		116,401,358
TOTAL	\$	603,237,641	\$ 150,955,749	\$	754,193,390	\$	124,060,310





## WATER DELIVERY – SYSTEM DEVELOPMENT

Well Pumps
High Service and Booster Pumps
Transmission Mains
Elevated and Ground Storage Tanks





## Water System Development

#### Impact Fee Eligible Capacity

Service Area	Value of Existing Capacity	Value of New CIP Capacity	Total Value of Existing and New CIP Capacity	Total Value of Eligible Study Period Capacity
High	\$ 58,343,609	\$ 49,775,443	\$ 100,453,806	\$ 21,536,633
Middle	136,430,448	115,532,715	251,963,163	36,136,781
Low	142,698,027	32,079,660	174,777,687	11,580,552
TOTAL	\$ 337,472,084	\$ 197,387,818	\$ 527,194,656	\$ 69,253,966





## **WATER SUPPLY CIP**





## **Water Supply**

#### Impact Fee Eligible Capacity

Service Area	Value of Existing Capacity	Value of New CIP Capacity	Total Value of Existing and New CIP Capacity	Total Value of Eligible Study Period Capacity
ALL	\$ 575,247,480*	\$ 453,251,860	\$ 1,028,499,340	\$ 216,279,051

\*Not included in impact fee calculation





### **WASTEWATER CIP**

## Treatment Collection System





## **WASTEWATER TREATMENT**





#### **Wastewater Treatment**

#### Impact Fee Eligible Capacity

Service Area	Value of Existing Capacity	Value of New CIP Capacity	Total Value of Existing and New CIP Capacity	Total Value of Eligible Study Period Capacity
Medio Creek	\$ 62,770,361	\$ -	\$ 62,770,361	\$ 23,653,467
Leon Creek / Dos Rios	367,856,341	59,426,620	427,282,961	91,550,594
TOTAL	\$ 430,626,702	\$ 59,426,620	\$ 490,053,322	\$ 115,204,061





## **WASTEWATER COLLECTION**





#### **Wastewater Collection**

#### Impact Fee Eligible Capacity

Service Area	Value of Existing Capacity	Value of New CIP Capacity	Total Value of Existing and New CIP Capacity	Total Value of Eligible Study Period Capacity
Medio Creek	\$ 21,217,024	\$ 38,662,980	\$ 59,880,004	\$ 10,285,345
Upper Medina	7,875,983	54,810,062	62,686,045	9,060,335
Lower Medina	1,643,755	79,986,011	81,629,766	12,583,001
Upper Collection	94,543,417	99,975,884	194,519,301	34,328,722
Lower Collection	320,152,727	473,843,445	793,996,172	78,856,159
TOTAL	\$ 445,432,906	\$ 747,278,382	\$ 1,192,711,288	\$ 145,113,562





## Wastewater Collection - Proposed

#### Impact Fee Eligible Capacity

Service Area	Value of Existing Capacity	Value of New CIP Capacity	Total Value of Existing and New CIP Capacity	Total Value of Eligible Study Period Capacity
Medio Creek	\$ 21,217,024	\$ 38,662,980	\$ 59,880,004	\$ 10,285,345
Upper Medina	7,875,983	54,810,062	62,686,045	9,060,335
Lower Medina	1,643,755	79,986,011	81,629,766	12,583,001
Upper Collection	94,543,417	99,975,884	194,519,301	34,328,722
Middle Collection	166,145,734	205,625,520	371,771,254	36,098,233
Lower Collection	154,006,993	268,217,925	422,224,918	42,757,926
TOTAL	\$ 445,432,906	\$ 747,278,382	\$ 1,192,711,288	\$ 145,113,562





## SUMMARY Existing & New CIP Impact Fee Eligible Capacity for 10-Year Growth

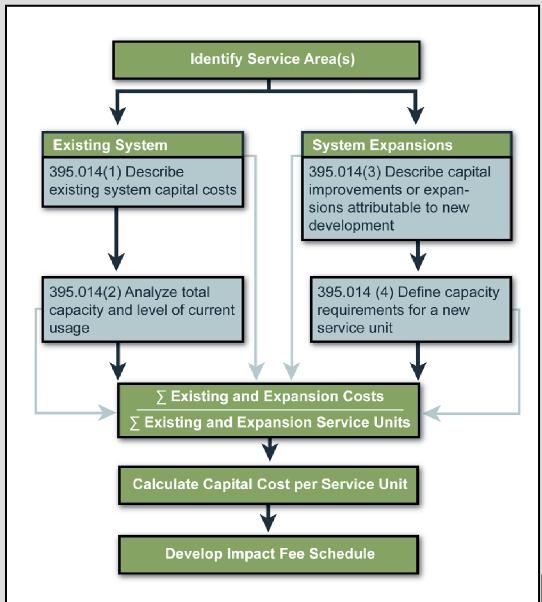
Impact Fee Category	Value of Existing Capacity	Value of New CIP Capacity	Total Value of Existing and New CIP Capacity	Total Value of Eligible Study Period Capacity
WATER DELIVERY	\$ 940,709,726	\$ 348,343,567	\$ 1,289,053,293	\$ 193,576,801
WATER SUPPLY	*575,247,480	453,251,860	1,028,499,340	216,279,051
WASTEWATER	876,059,608	806,705,002	1,682,764,610	249,550,600
TOTAL	\$ 2,392,016,814	\$ 1,608,300,429	\$ 4,000,317,243	\$ 659,406,452

\*Not included in impact fee calculation





## Impact Fee Formula







#### Rate Credit

- Ad-valorem taxes are not assessed or collected for water and wastewater infrastructure – all costs are recovered through fees and charges for service
- Credit is based on the portion of future utility service revenues generated by new service units that may be used for the payment of capital improvements
- The credit plan recognizes the cost of debt included in the maximum impact fees





## PROPOSED IMPACT FEES





## **Water Delivery Impact Fees**

Impact Fee Category	Service Area	Calculated Impact Fee per EDU	Rate Credit per EDU	Maximum Impact Fee per EDU
Flow	Combined	\$ 1,341	\$ 71	\$ 1,270
Flow –	Inside 410	1,192	54	1,138
Proposed	Outside 410	1,575	54	1,521
	High Elevation	1,144	25	1,119
System Development	Middle Elevation	871	25	846
	Low Elevation	591	25	566





## Comparison of Water Delivery Impact Fees

Impact Fee Category	Service Area	Proposed Impact Fee per EDU	Current Impact Fee per EDU	Increase / (Decrease)
Flow	Combined	\$ 1,270	\$ 1,098	\$ 172
Flow –	Inside 410	1,138	1,098	40
Proposed	Outside 410	1,521	1,098	423
	High Elevation	1,119	1,356	(237)
System Development	Middle Elevation	846	591	255
	Low Elevation	566	668	(102)





## Water Supply Impact Fees

Impact Fee Category	Service Area	Calculated Impact Fee per EDU	Rate Credit per EDU	Maximum Impact Fee per EDU
Water Supply	All	\$ 2,692	\$ 218	\$ 2,474





## Comparison of Water Supply Impact Fees

Impact Fee Category	Service Area	Proposed Impact Fee per EDU	Current Impact Fee per EDU	Increase / (Decrease)
Water Supply	All	\$ 2,474	\$ 1,242	\$ 1,232





#### **Wastewater Impact Fees**

Impact Fee Category	Service Area	Calculated Impact Fee per EDU	Rate Credit per EDU	Maximum Impact Fee per EDU	
Treatment	Medio Creek	\$ 1,371	\$ 39	\$ 1,332	
Heatment	Leon Creek / Dos Rios	1,018	39	979	
	Medio Creek	596	45	551	
Collection	Upper Medina	1,424	45	1,379	
	Lower Medina	788	45	743	
	Upper Collection	1,741	45	1,696	
	Lower Collection	1,066	45	1,021	
Collection - Proposed	Upper Collection	1,876	45	1,831	
	Middle Collection	1,200	45	1,155	
	Lower Collection	578	45	533	





# Comparison of Wastewater Impact Fees

Impact Fee Category	Service Area	Proposed Impact Fee per EDU	Current Impact Fee per EDU	Increase / (Decrease)
Troatmont	Medio Creek	\$ 1,332	\$ 901	\$ 431
Treatment	Leon Creek / Dos Rios	979	453 or 901	526 or 78
	Medio Creek	551	394	157
Collection	Upper Medina	1,379	772 or 413	926 or 478
	Lower Medina	743	413	330
	Upper Collection	1,696	691	1,005
	Lower Collection	1,021	413	608
Collection - Proposed	Upper Collection	1,831	691	1,140
	Middle Collection	1,155	413	742
	Lower Collection	533	413	120





#### **DRAFT – Proposed Total Impact Fees**

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Inside 410	\$ 1,138
Outside 410	1,521
<ul><li>System Development</li></ul>	

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Middle	846	5

Water Supply 2,474





#### DRAFT – Proposed Total Impact Fees

Collection

<ul><li>Upper</li></ul>	\$ 1,831
Middle	1,155
Lower	533
Medio Creek	551
<ul><li>Upper Medina</li></ul>	1,379
<ul><li>Lower Medina</li></ul>	743

Treatment

<ul><li>Medio</li></ul>	Creek	1,332
• Medio	Creek	1,332

■ Dos Rios/Leon Creek 979





# **DRAFT – Proposed Total Impact Fees**

Water Service Area	Wastewater Service Area	Proposed Impact Fee per EDU	Current Impact Fee per EDU	Increase / (Decrease)
Outside / High	Medio Creek	\$ 6,997	\$ 4,991	\$ 2,006
Outside / High	Upper Collection	7,924	4,840	3,084
Outside / Middle	Medio Creek	6,724	4,226	2,498
Outside / Middle	Upper Collection	7,651	4,075	3,576
Outside / Middle	Lower Collection	6,353	3,797	2,556
Outside / Low	Medio Creek	6,444	4,303	2,141
Outside / Low	Upper Medina	6,919	4,233	2,686
Outside / Low	Lower Medina	6,283	3,874	2,409
Outside / Low	Upper Collection	7,371	4,152	3,219
Outside / Low	Lower Collection	6,073	3,874	2,199
Inside / Middle	Lower Collection	5,970	3,797	2,173
Inside / Low	Medio Creek	6,061	4,303	1,758
Inside / Low	Lower Collection	5,690	3,874	1,816

# DRAFT – Proposed Total Maximum & Minimum Impact Fees

	Proposed	Current	Change	%
Total Minimum (Inside Low/Lower Collection)	\$ 5,690	\$ 3,874	\$ 1,816	47
Total Maximum (Outside High/Upper Collection)	7,924	4,840	3,084	64

2006 Increase 23%-107%





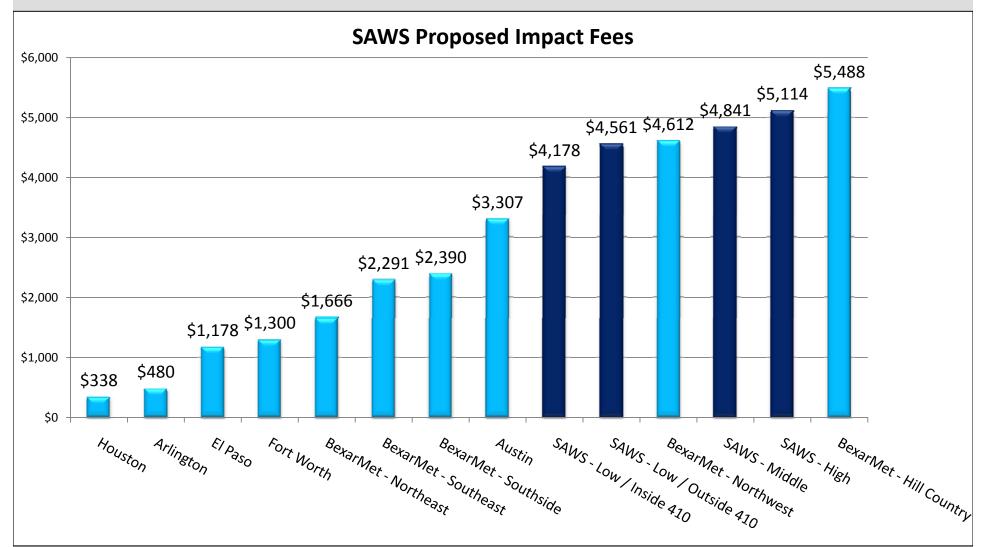
#### Reasons for Increase in Impact Fees

- SAWS has better data for valuing the existing system from the Lawson financial system.
  - 2009 value: \$1.9 billion, 2005 value: \$1.5 billion (does not include Water Supply)
- The method for valuing existing infrastructure (water pipes 12" and over, sewer pipes 10" and over) changed from valuing pipe by linear feet to valuing pipe by diameter.
  - Sewer 2009 value: \$445 million, 2005 value: \$112 million
  - Water 2009 value: \$603 million, 2005 value: \$549 million
- SAWS has a much larger wastewater and water supply CIP now than in 2006. The unit cost for water has increased.
  - 2011 Total CIP: \$659 million, 2006 Total CIP: \$504 million
- The impact fee credit is less than in 2006.





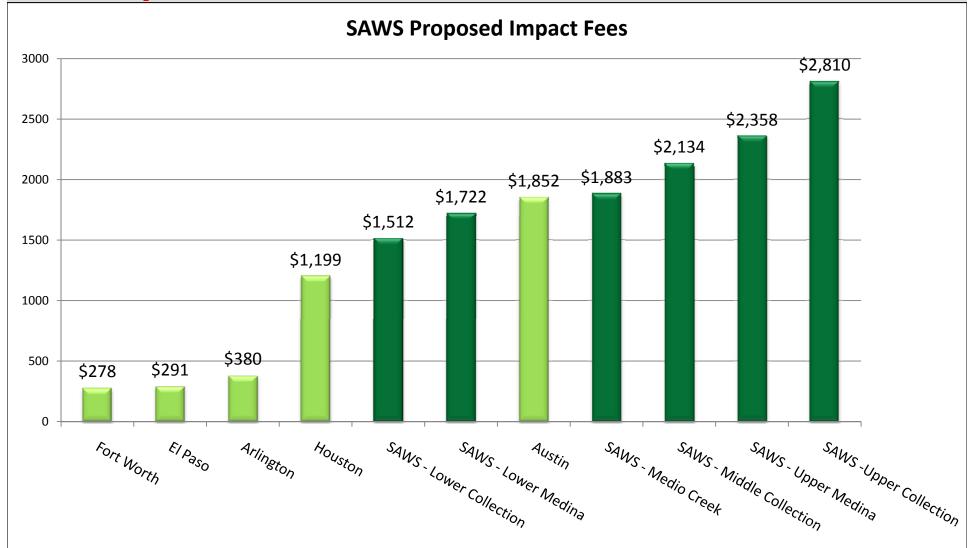
#### Comparison to Other Utilities - Water







#### Comparison to Other Utilities - Wastewater







#### **Next Steps**

#### **Discussion of CIP**

# Discussion of Service Area Alternatives

- Flow Inside/Outside Loop 410
- Middle Collection Service Area

#### Discussion of Proposed Impact Fees





#### **Questions?**





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